

# Scoping Meeting for Dean Creek Watershed Pelto and Ed Pylkas Dams Tioga County, New York

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JANUARY 21, 2021

# Today's Objectives

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- Review National Dam Rehabilitation Program
- Review Information on the Pelto and Pylkas Dams
- Determine “Scope” of the Project
- Encourage Input and Contributions By Others During Planning Process

# Protocol and Expectations

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Prepared PowerPoint Presentation.

Will go over the Scoping Tables and get your input:

- 31 Resource Concerns (Soils, Water, Air, Plants, Animals, Human)
- Ecosystem Services

Question and Answer Session at the End.

- Hold questions till the end because your questions may be answered during the presentations

Raise your hand or Type Questions into Chat box.

We will accept comments on Scoping until February 26th.

# Turn it over to David Walowsky

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United States Department of Agriculture



New York  
Natural  
Resources  
Conservation  
Service

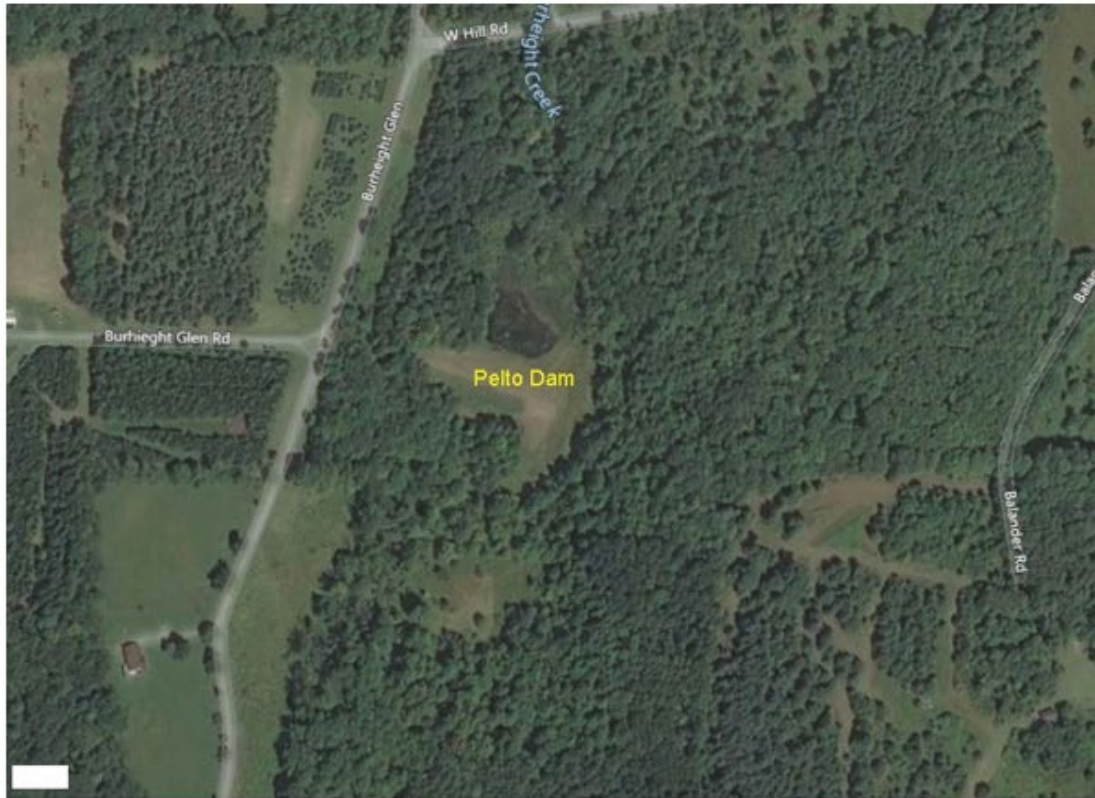


Dean Creek Watershed Dam Rehabilitation  
Public Scoping Meetings – Why Are We Here?

January 21, 2021 | David M. Walowsky Jr., Civil Engineer, NRCS, Syracuse, NY

Natural  
Resources  
Conservation  
Service

[nrcs.usda.gov/](https://nrcs.usda.gov/)

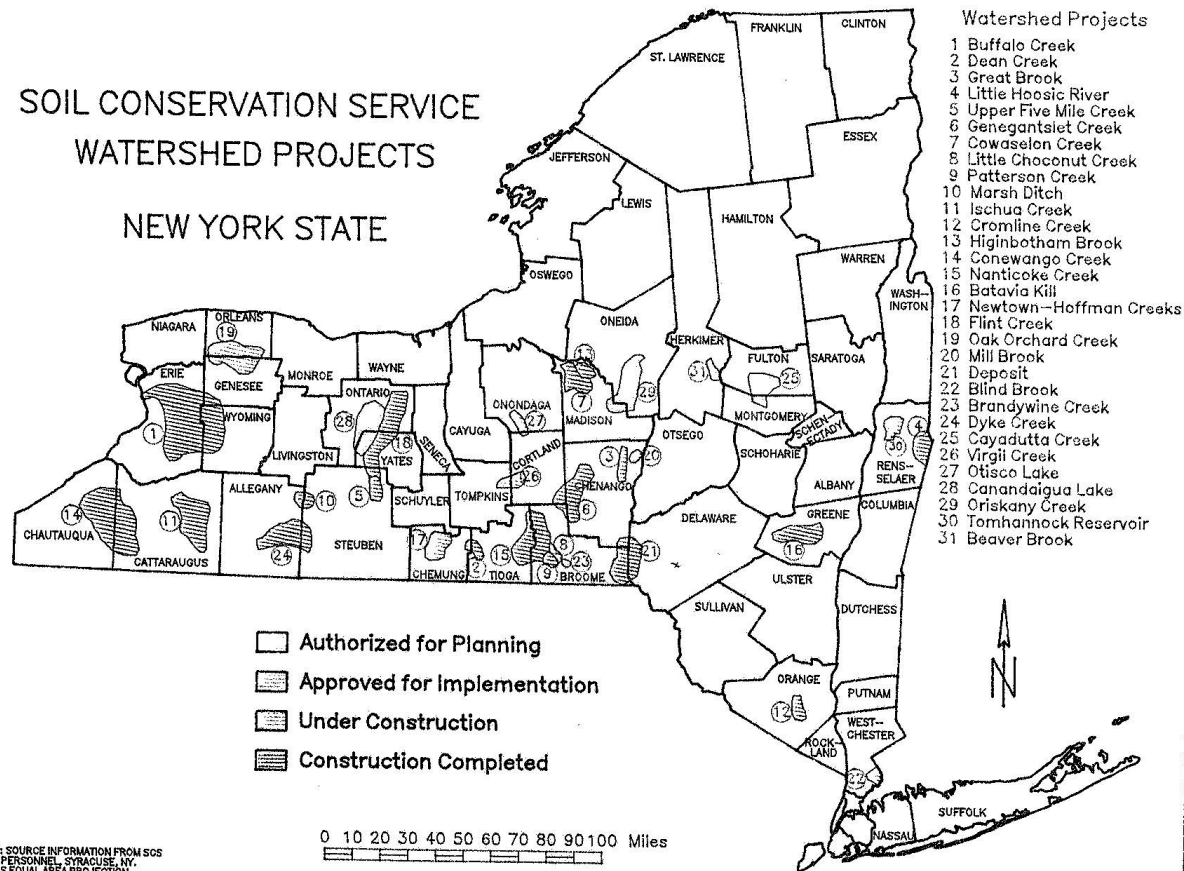


# Dean Creek Watershed Dam Rehabilitation Overview

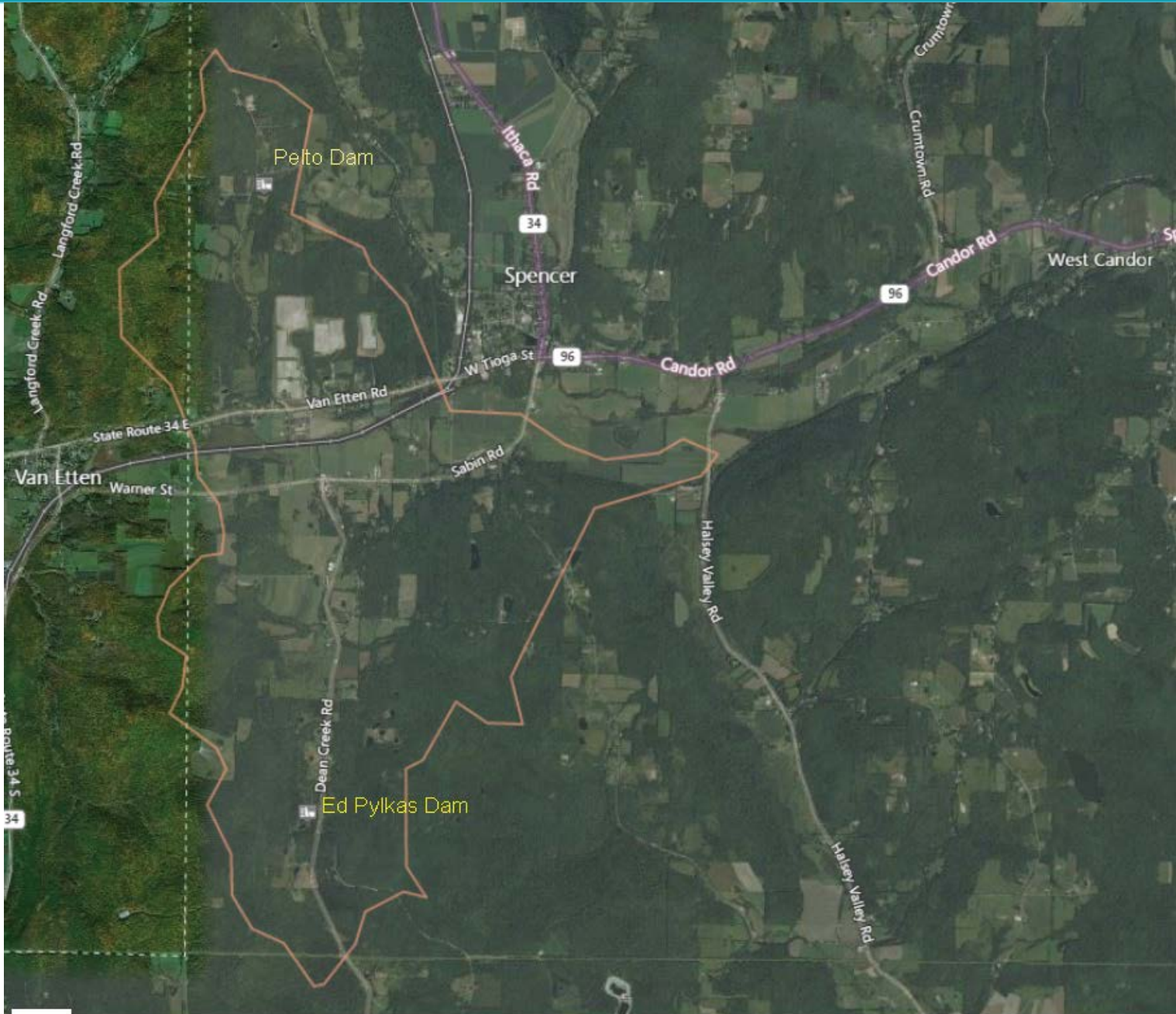
- Brief History of the Dams
- Why Consider Rehabilitation?
- How does the process work?



# SOIL CONSERVATION SERVICE WATERSHED PROJECTS NEW YORK STATE



## PL83-566 Watershed Protection and Flood Prevention Act (Public Law 83-566) of 1954



Natural  
Resources  
Conservation  
Service

[nrcs.usda.gov/](https://nrcs.usda.gov/)



A photograph of a small pond in a lush green forest. The pond is surrounded by dense trees and vegetation. In the center of the pond, there is a small, rectangular concrete structure with a green metal grate on top. The water is calm, reflecting the surrounding greenery. The foreground is filled with tall, green grass.

65+ years later,  
now what?

# The Small Watershed Rehabilitation Amendments of 2000 (Dam Rehabilitation Program)

- Watershed Protection and Flood Prevention Act (PL-566) was amended in 2000.
  - Allows NRCS to assist communities with rehabilitation of their aging dams.
- Address public health and safety concerns and potential environmental impacts
- Provides technical and financial assistance in planning, designing, and implementing watershed rehabilitation projects.





# A Proactive Approach...

Tioga County Soil & Water Conservation District applied to have the dams assessed, which compare how the dams were originally designed to today's modern dam design criteria and best practices.



Natural  
Resources  
Conservation  
Service

[nrcs.usda.gov/](https://nrcs.usda.gov/)

# What has changed in 65 years?

- Rainfall
- Population
- Infrastructure
- Safety Standards





Inspected annually by Tioga County and NRCS. Inspected bi-annually by NYS DEC, Division of Dam Safety.

No imminent dam safety hazards have been identified.

The dams are aging gracefully.



**Planning**

• 2 Years

**Design**

• 2 Years

**Construction**

• 2 Years

# The Watershed Rehabilitation Process





# A Proactive Approach...

The Tioga County Soil & Water Conservation District has applied to rehabilitate both of the Dean Creek watershed dams.



# Supplemental Watershed Project Plan

- Feasibility Study
- Considers all possible alternatives
- Evaluates alternatives against environmental and public concerns
- Determines if rehabilitation (or another alternative) should be funded.

# Turn it over to Wendy Walsh

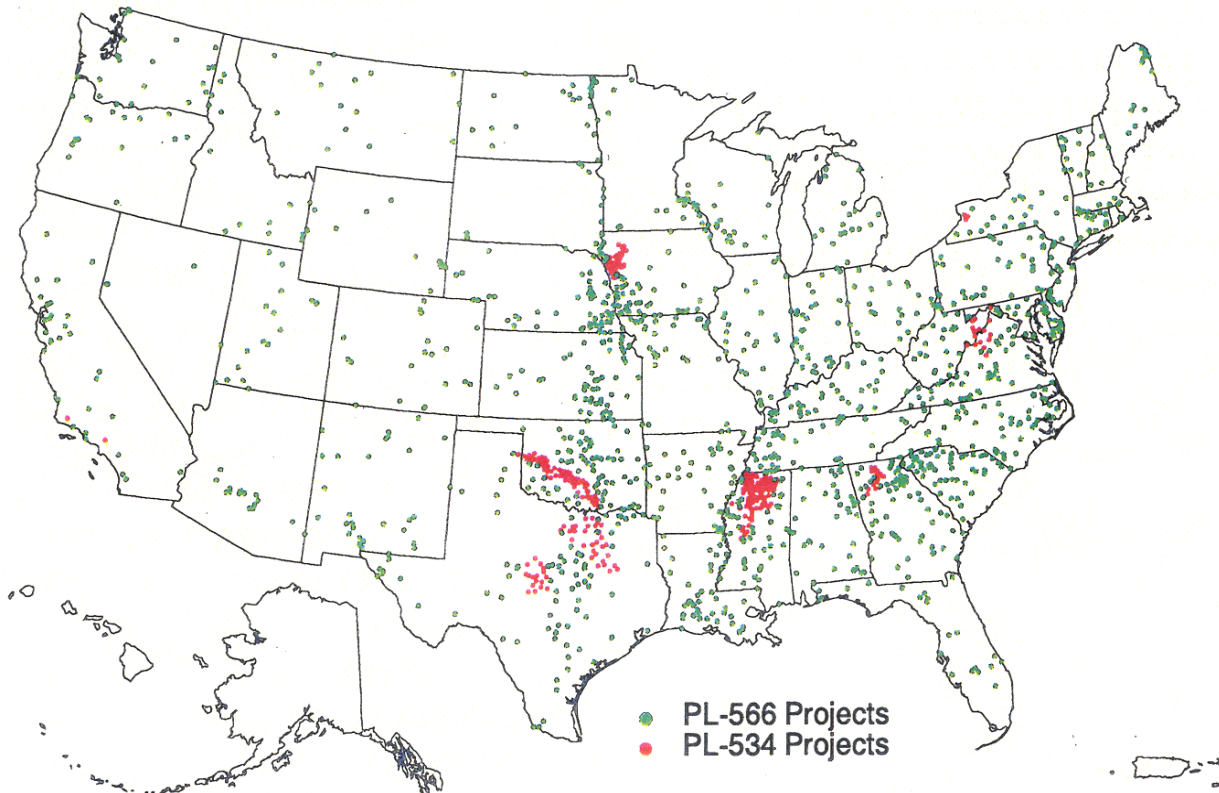
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# Turn it over to Wade Biddix

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# Small Watershed Program

## Watershed Project Locations



NRCS has assisted communities build almost 12,000 dams since 1948

# Eligibility Criteria

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The only dams eligible for rehabilitation under this program are those originally built with SCS/NRCS assistance



# Limitations

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No Operation and Maintenance Work

Sediment storage life between 50 and 100 years must be achieved

# Rehabilitation Actions

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Protect the integrity of the dam, extend service life, and meet applicable safety and performance standards

Replace deteriorating components

Repair after catastrophic events

Upgrade to meet dam safety laws

Decommission (removal)

# Key Players in Planning Process

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## Three Local Sponsors

- Tioga County Soil and Water Conservation District
- Tioga County Legislature
- Town of Spencer

## Technical Support– USDA, NRCS

## Technical Support Contractor

- Schnabel Engineering
- Wade Biddix, Planning Coordinator
- Sal DeCarli, Environmental Scientist
- George Oamek, Economist

# Dam Rehabilitation Program Assistance Steps

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1. Sponsor application
2. Site assessment and risk analysis
3. Ranking of applications
4. Project Planning
5. Design
6. Construction

# Purpose and Need for Action

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**Purpose:** Provide the current level of flood protection and recreation benefits for the next 50-100 years while minimizing environmental, economic, and social impacts.

**Need:** The current structures do not meet current NRCS and NY State Dam Safety performance and safety standards, therefore action is needed. To reduce the risk of flood damage to homes, commercial facilities, and an expanded infrastructure as well as to reduce the risk of loss of life and property damage due to a flood event, action is necessary.

# Overall Planning Schedule

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- Identify Problems and Determine Objectives by July 2021
- Formulation/Evaluation of Alternatives by January 2022
  - Includes a Public Meeting in December 2021
- Prepare Watershed Plan by October 2022
  - Includes NRCS technical review and Interagency and Public Review of Draft Plan
- Steps by NRCS and Sponsors to Proceed to Design and Construction
  - Request Authorization of Rehabilitation Plan by Chief of NRCS
  - Request Funding for Design and/or Construction

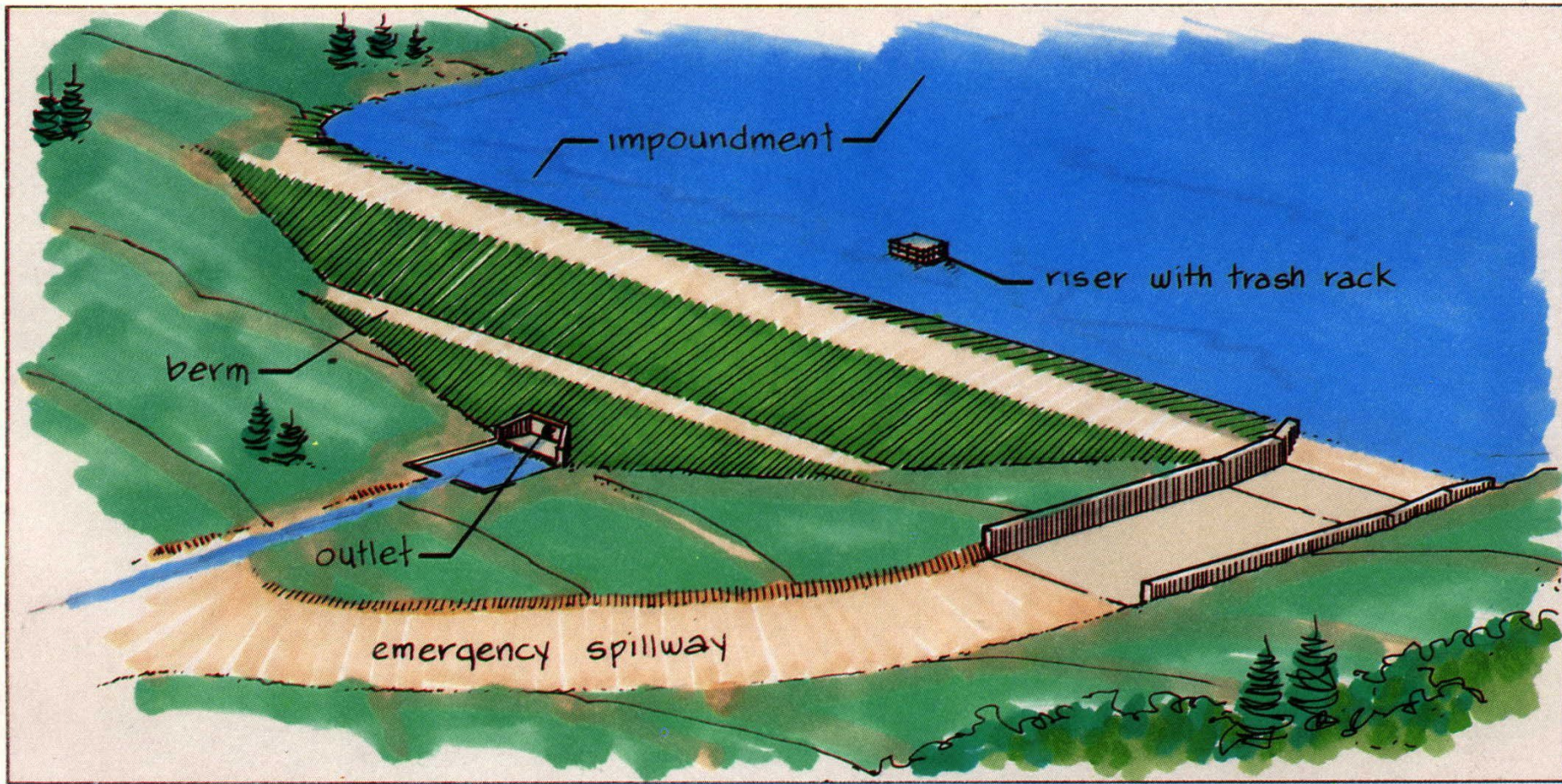
# Cost-Share With Dam Rehab.

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- NRCS Funds
  - 100% of Planning Costs
  - 100% of Design Costs
  - 65% of Total Project Costs (NTE 100% of Construction costs)
  - NRCS Staff Costs are paid 100% by NRCS
- Local Sponsors Fund
  - 35% of Total Project Costs (Cash or In-Kind Credit)
  - 100% of Permit Costs

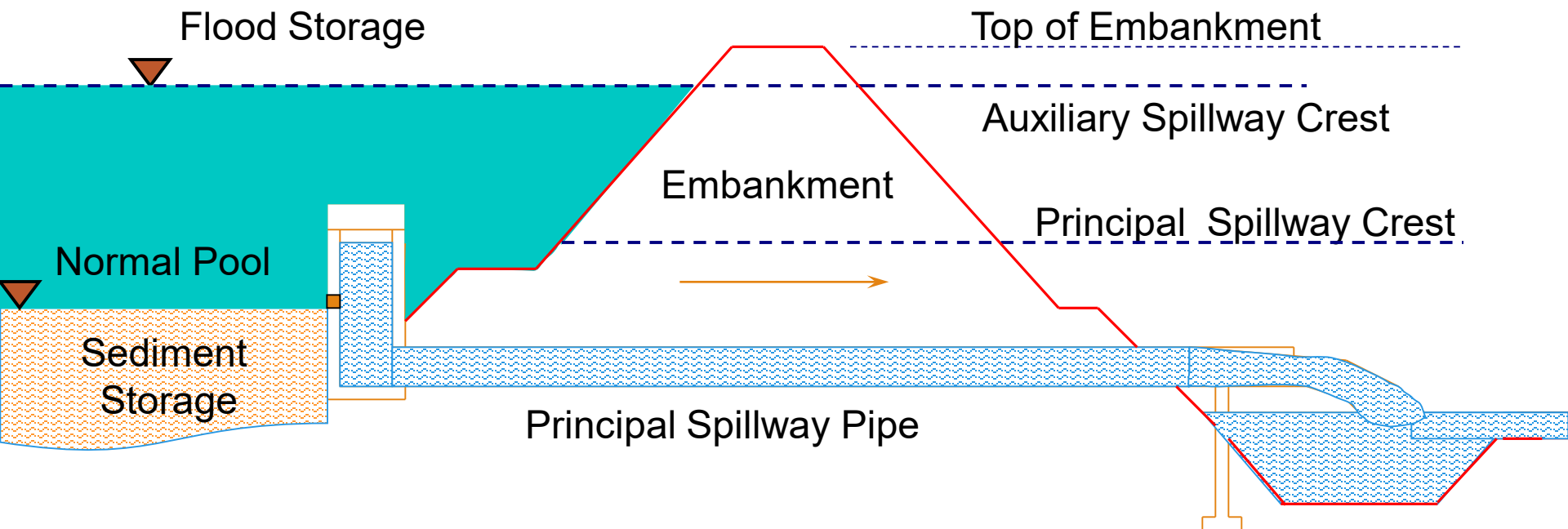


# Typical Earth Dam





# Cross-Section of a Typical Floodwater Retarding Structure



# Dean Creek Watershed

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- Original Dean Creek Watershed Plan developed in 1954 as part of the Pilot Watershed Program. These plans were authorized for implementation under the Department of Agriculture Appropriation Act of 1954.
  - Planned works of improvement included:
    - Two floodwater retarding dams
    - 2.9 miles of stream channel improvement
    - 11 debris basins
    - Installation of land treatment measures in the upstream watershed for conservation of water and watershed lands.

# Recent History

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- Dam Assessments were completed in 2016.
  - Included sediment survey and CCTV of spillway conduit.
  - Hydrologic & hydraulic analyses of watershed, dam, and downstream areas.
  - Geotechnical desktop analyses (no site-specific data available).
- Sponsors requested Federal Assistance in March 2020.
- NRCS received funding for planning in April 2020.
- Planning contract awarded for dam rehabilitation planning in November 2020.

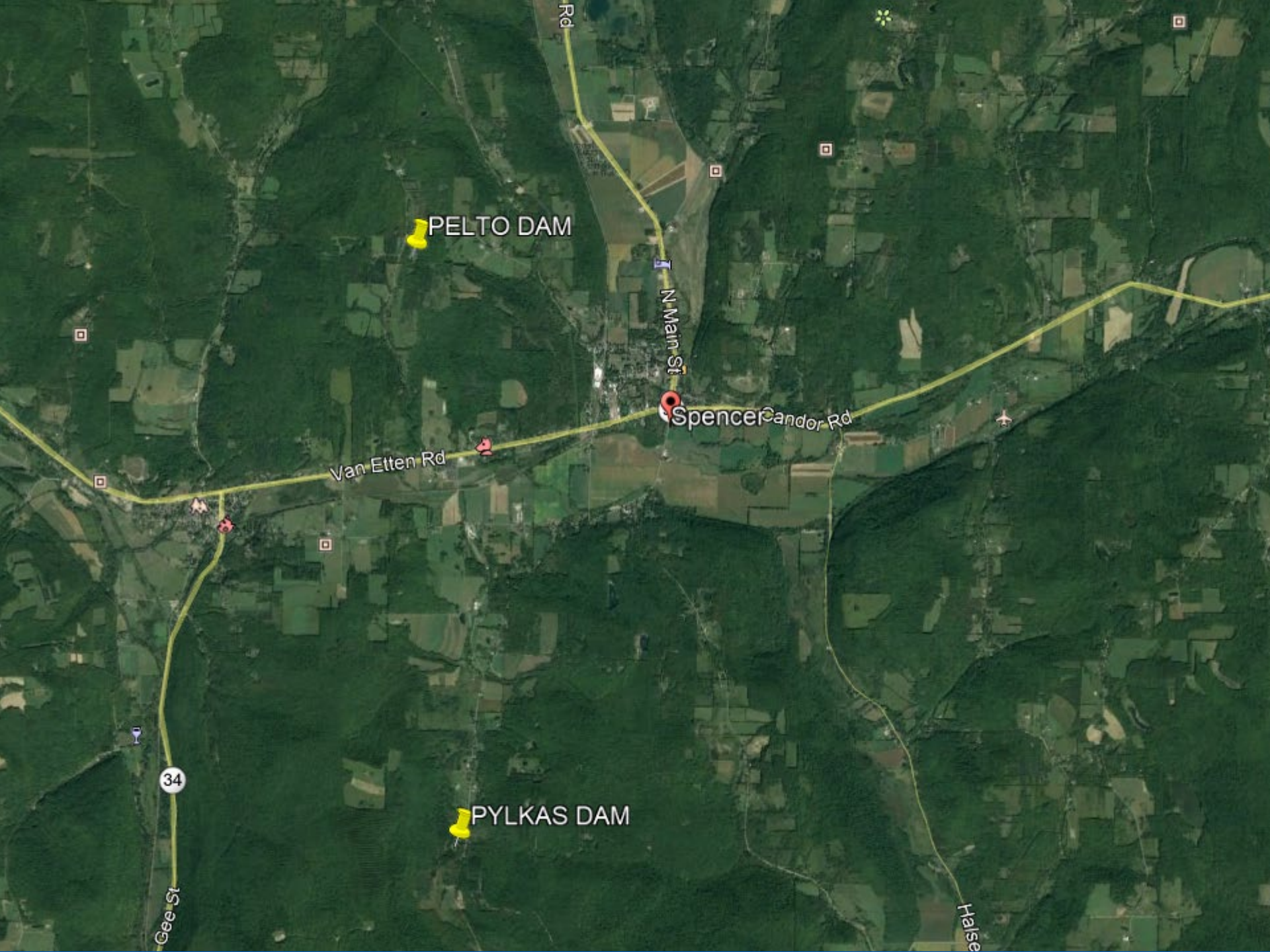
# Initial Planning Activities

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- Develop a Draft Purpose and Need Statement
- Develop a Plan of Work and Schedule
- Develop a Public Participation Plan
- Initial Site Visit to Gather Data for Hydrologic Analysis and Identify Potential Planning Concerns
- Inspections of Both Dams
- Land survey
- Geotechnical Explorations to Collect Subsurface Soil, Rock, and Seepage Data (begins January 25th)

# Turn it over to Brian Toombs

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PELTO DAM

N Main St

Spencer Candor Rd

Van Etten Rd

34

Gee St

PYLKAS DAM


Halse

# Pelto Dam

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- Located in Town of Spencer
- Maintained by the Tioga County SWCD
- Built in 1955 as a single purpose flood control dam
- Drainage area = 275 acres or 0.43 square miles
- Length = 350 feet
- Height = 42 feet
- Auxiliary Spillway Width = 45 feet
- Principal Spillway is 24" Reinforced Concrete Conduit that transitions to a 24" Corrugated Metal Pipe (final 20 feet)
- Classified as a "High" hazard potential dam



An aerial photograph of a dense forest. In the center, there is a large, irregularly shaped clearing with a light green, grassy surface. A yellow pushpin is placed on the left side of this clearing. To the right of the pin, the text "PELTO DAM" is written in white capital letters. The surrounding forest is thick and dark green, with some areas showing signs of autumn color change.

PELTO DAM



# Pelto Dam Photos – December 2020



































# Ed Pylkas Dam

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- Located in Town of Spencer
- Maintained by the Tioga County SWCD
- Built in 1955 as a single purpose flood control dam
- Drainage area = 435 acres or 0.68 square miles
- Length = 420 feet
- Height = 37 feet
- Auxiliary Spillway Width = 54 feet
- Principal Spillway is 24" Reinforced Concrete Conduit that transitions to a 24" Corrugated Metal Pipe (final 18 feet)
- Classified as a "High" hazard potential dam





PYLKAS DAM

802

Dean Creek Rd

Hathaway-H



## Pylkas Dam Photos – December 2020





































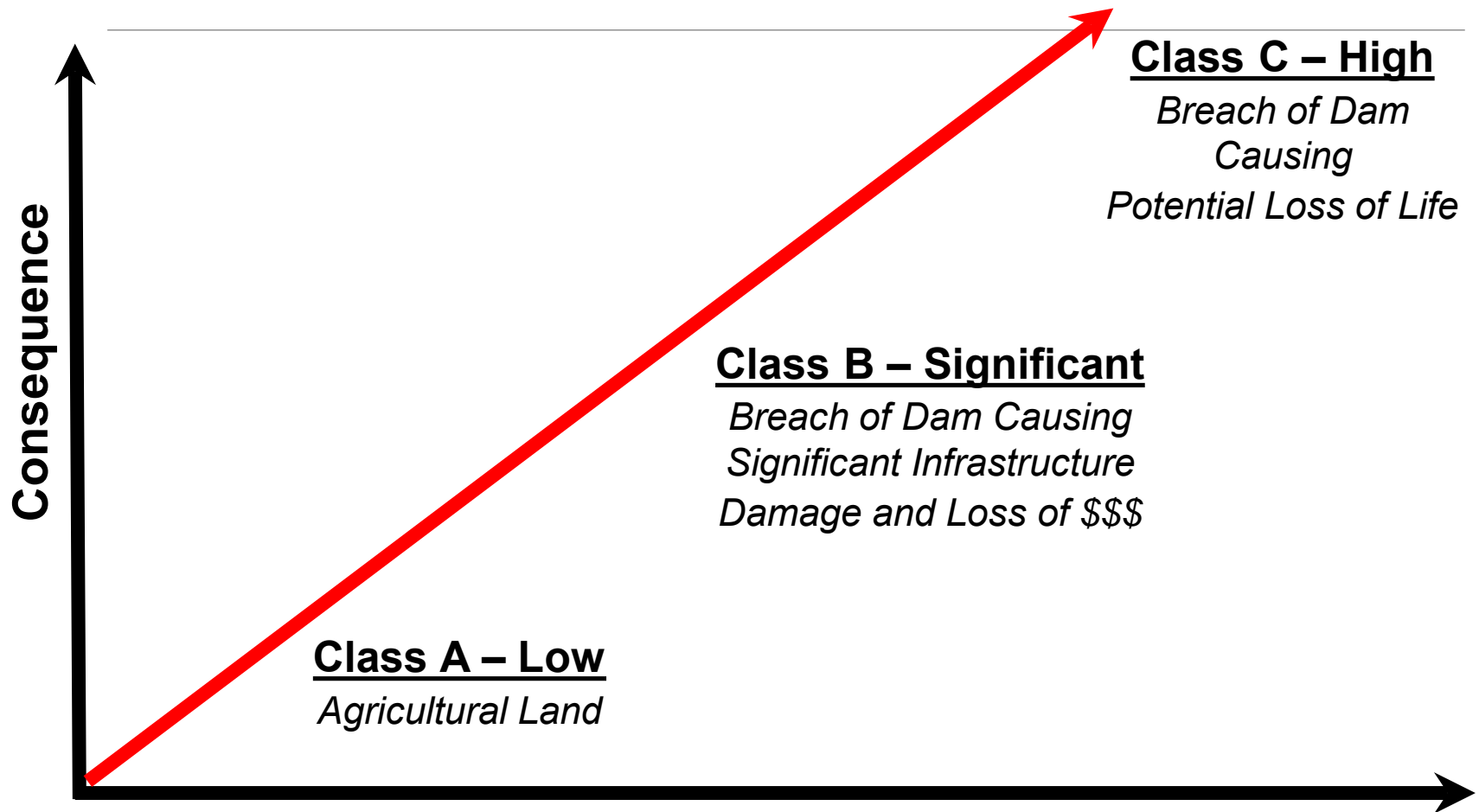








# Hazard Classes of Dams



# Inundation Mapping – Pelto Dam

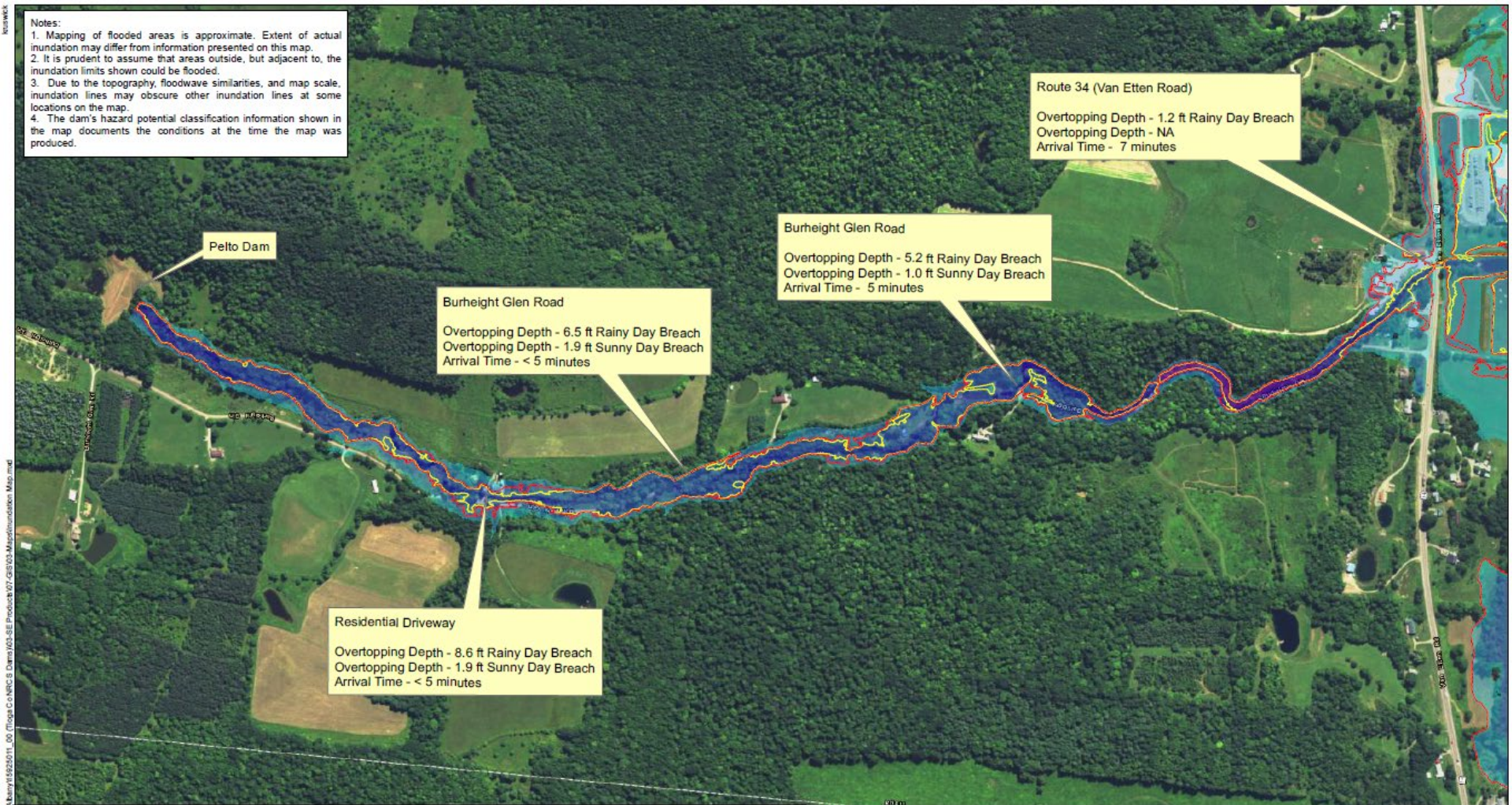
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From 2016 Dam Assessment



**Notes:**


1. Mapping of flooded areas is approximate. Extent of actual inundation may differ from information presented on this map.
2. It is prudent to assume that areas outside, but adjacent to, the inundation limits shown could be flooded.
3. Due to the topography, floodwave similarities, and map scale, inundation lines may obscure other inundation lines at some locations on the map.
4. The dam's hazard potential classification information shown in the map documents the conditions at the time the map was produced.



## Legend

**FBH Dam Breach**  FBH No Dam Breach Inundation Boundary

**Max. Flooding Depth**  Sunny Day Inundation Boundary

 High : 28.201  
 Low : 0.0010376



Source:  
 Projection: NAD 1983 StatePlane New York Central FIPS 3102 Feet  
 Aerial imagery obtained from ArcGIS Online Aerial Service Basemap using ArcMap 10.0

0 250 500 1,000  
 Feet  
 Scale: 1 inch equals 500 feet



**PELTO DAM ENGINEERING ASSESSMENT**  
 TIOGA COUNTY SOIL AND WATER  
 CONSERVATION DISTRICT  
 TIOGA COUNTY, NEW YORK

PROJECT NO. 15025011.00

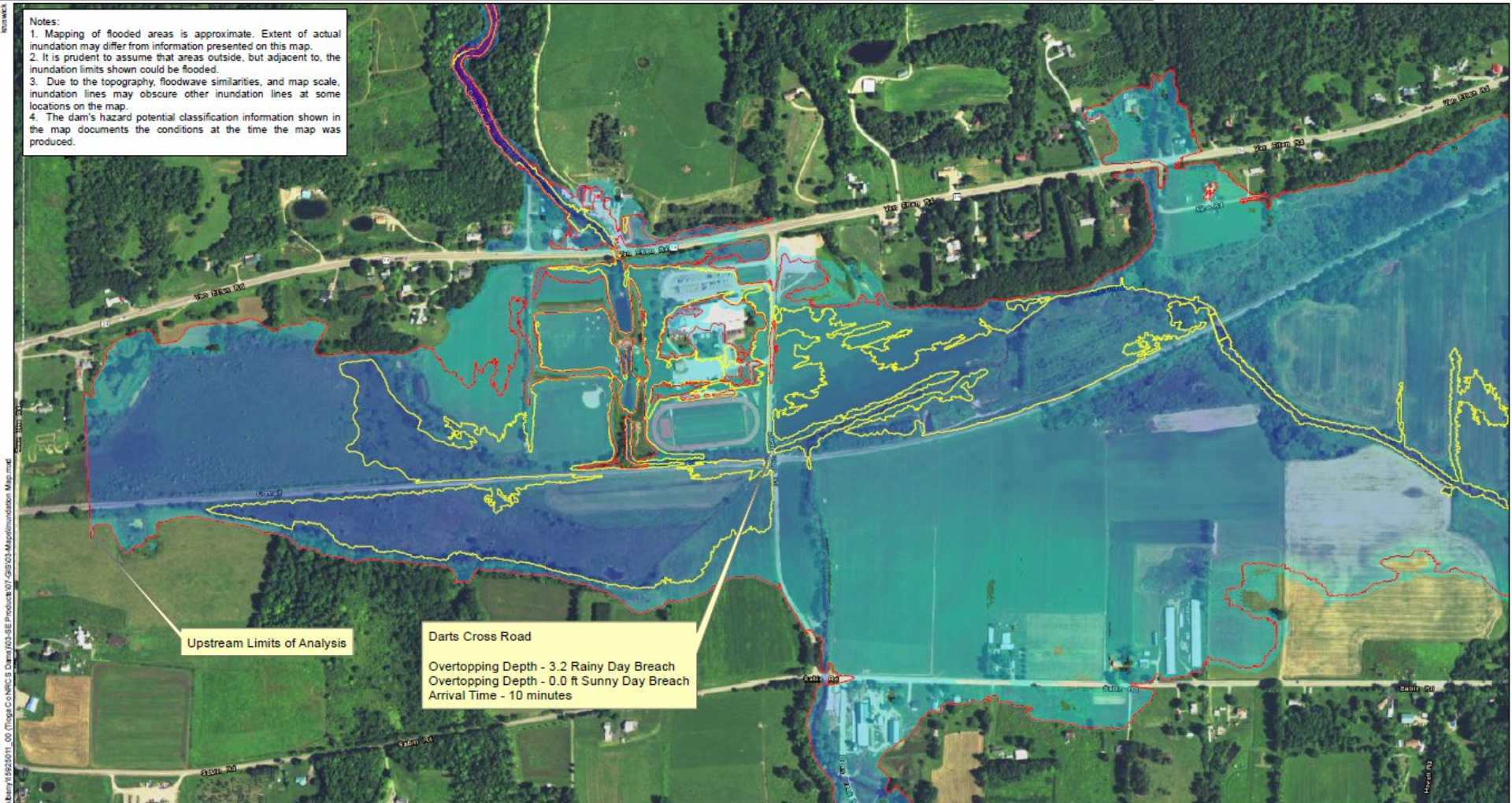
**DAM BREACH  
 INUNDATION MAPS**

Figure 6.1




**Notes:**

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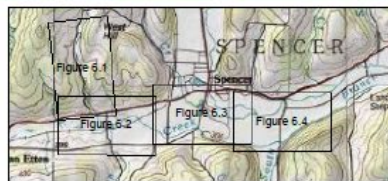


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 TIOGA COUNTY SOIL AND WATER  
 CONSERVATION DISTRICT  
 TIOGA COUNTY, NEW YORK

PROJECT NO. 15925011.00

**DAM BREACH  
 INUNDATION MAPS**

Figure 6.2




**Notes:**

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3. Due to the topography, floodwave similarities, and map scale, inundation lines may obscure other inundation lines at some locations on the map.
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Route 802 (Sabin Road)

Overtopping Depth - 5.1 Rainy Day Breach  
Overtopping Depth - 0.0 ft Sunny Day Breach  
Arrival Time - 30 minutes

## Legend

**FBH Dam Breach**  FBH No Dam Breach Inundation Boundary

**Max. Flooding Depth**  Sunny Day Inundation Boundary

  
High : 28.201  
Low : 0.0010376



Source:  
Projection: NAD 1983 StatePlane New York Central FIPS 3102 Feet  
Aerial imagery obtained from ArcGIS Online Aerial Service Basemap using ArcMap 10.0

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Feet  
Scale: 1 inch equals 500 feet



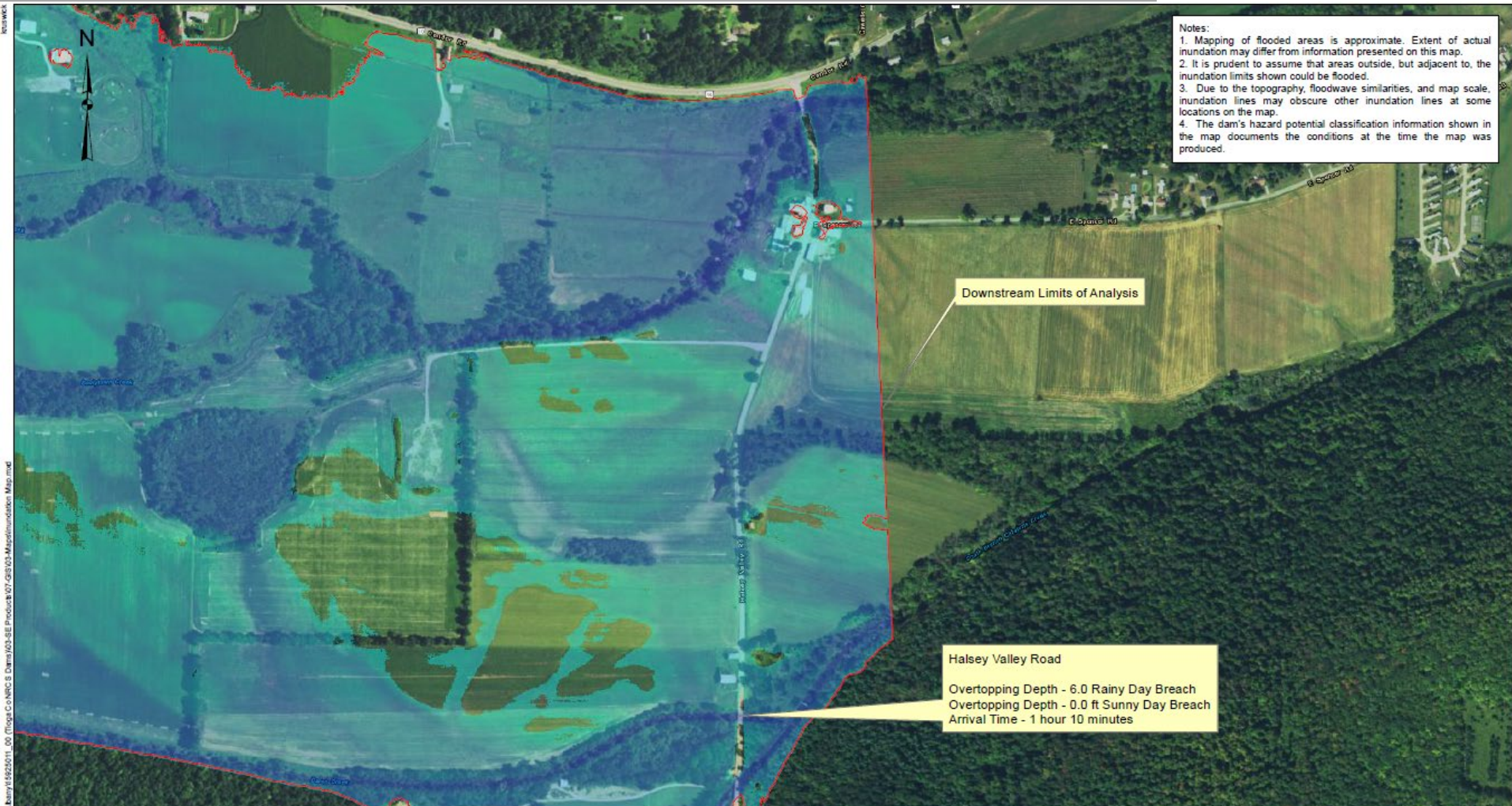
PELTO DAM ENGINEERING ASSESSMENT  
TIOGA COUNTY SOIL AND WATER  
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TIOGA COUNTY, NEW YORK

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**DAM BREACH  
INUNDATION MAPS**

Figure 6.3





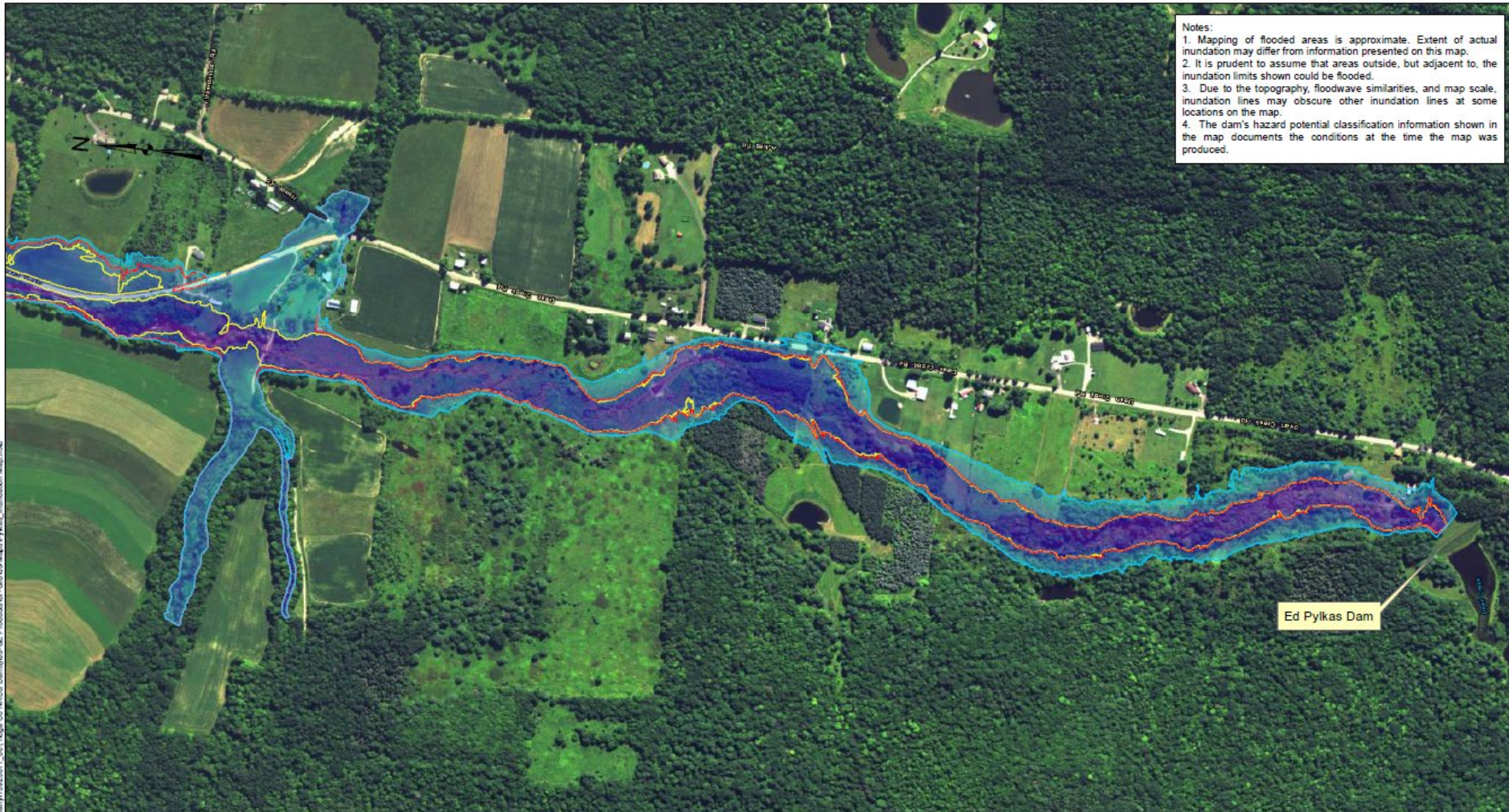


# Inundation Mapping – Pylkas Dam

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From 2016 Dam Assessment

- Notes:
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Ed Pytkas Dam

## Legend

- FBH Dam Breach**
- Maximum Flood Depth**
- High : 15.2 ft
- Low : 0.0 ft
- FBH No Dam Breach Inundation Boundary
- Sunny Day Inundation Boundary



Source:  
 Projection: NAD 1983 StatePlane New York Central FIPS 3102 Feet  
 Aerial imagery obtained from ArcGIS Online Aerial Service Basemap using ArcMap 10.0

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 Feet  
 Scale: 1 inch equals 500 feet



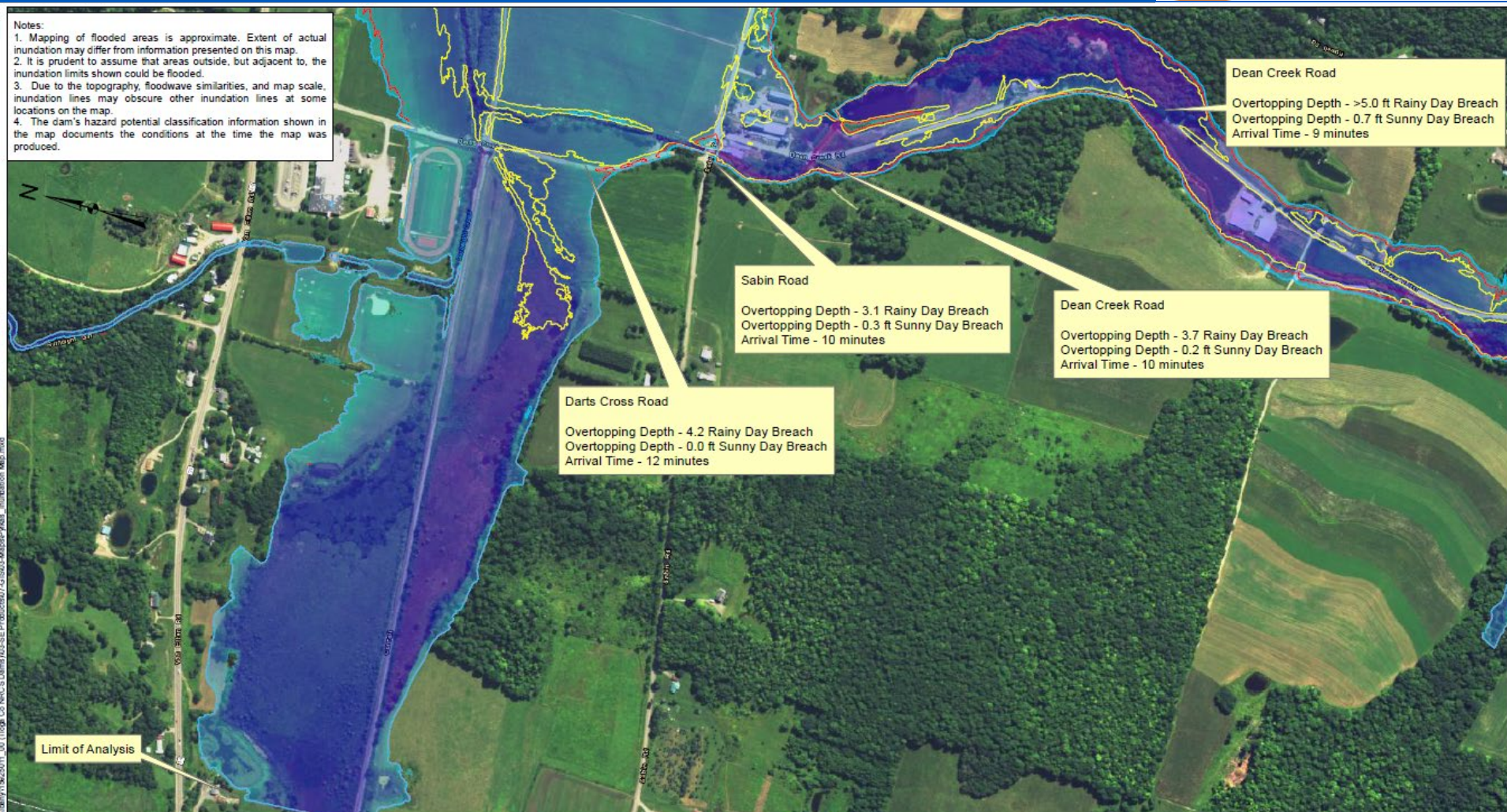
ED PYTKAS DAM ENGINEERING ASSESSMENT  
 TIOGA COUNTY SOIL AND WATER  
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 TIOGA COUNTY, NEW YORK

PROJECT NO. 15025011.00

**DAM BREACH  
 INUNDATION MAPS**

Figure 6.1

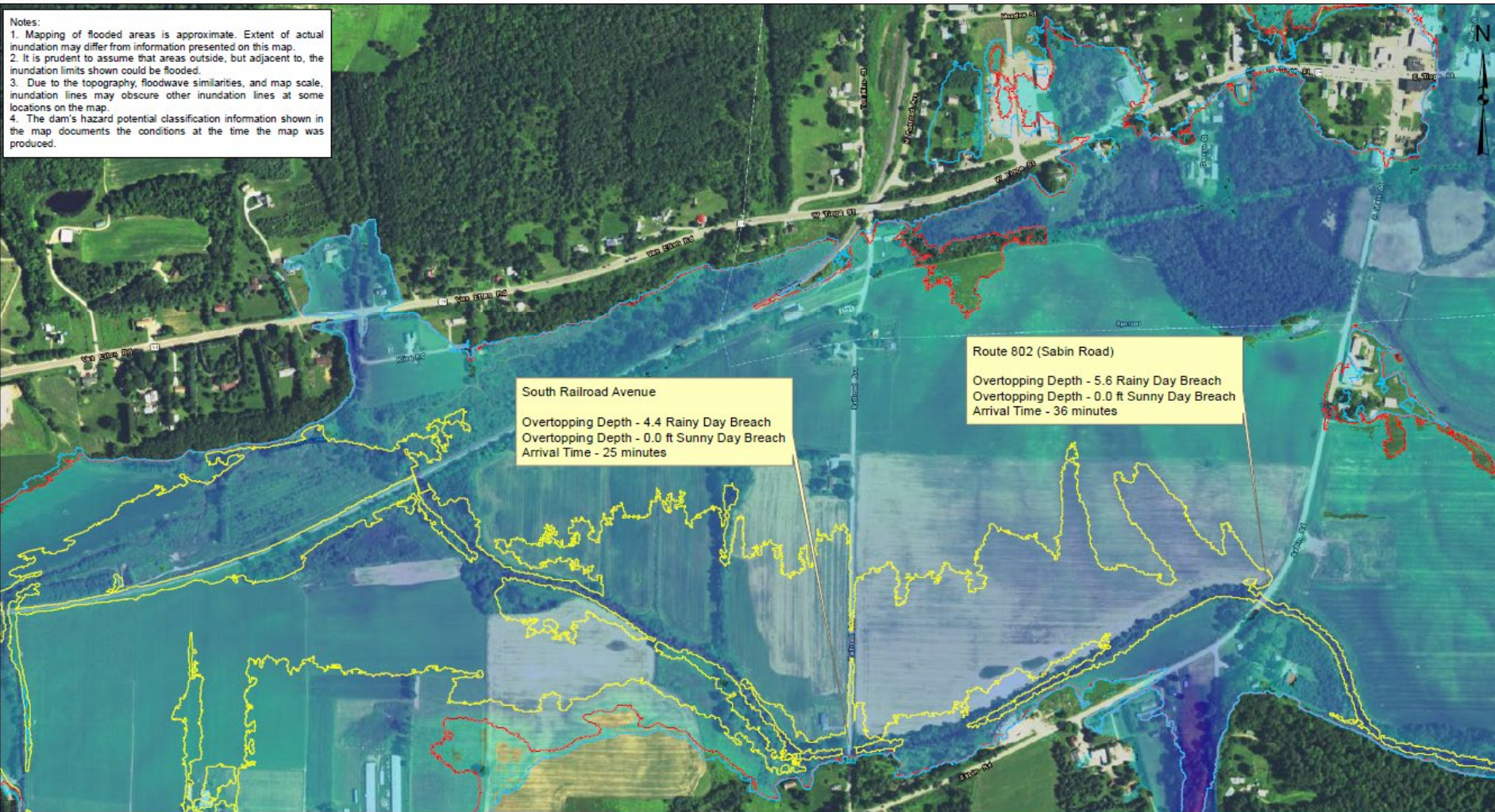






Notes:

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4. The dam's hazard potential classification information shown in the map documents the conditions at the time the map was produced.



**Legend**

**FBH Dam Breach**       FBH No Dam Breach Inundation Boundary

**Maximum Flood Depth**       Sunny Day Inundation Boundary


High : 15.2 ft

Low : 0.0 ft



Source:  
 Projection: NAD 1983 StatePlane New York Central FIPS 3102 Feet  
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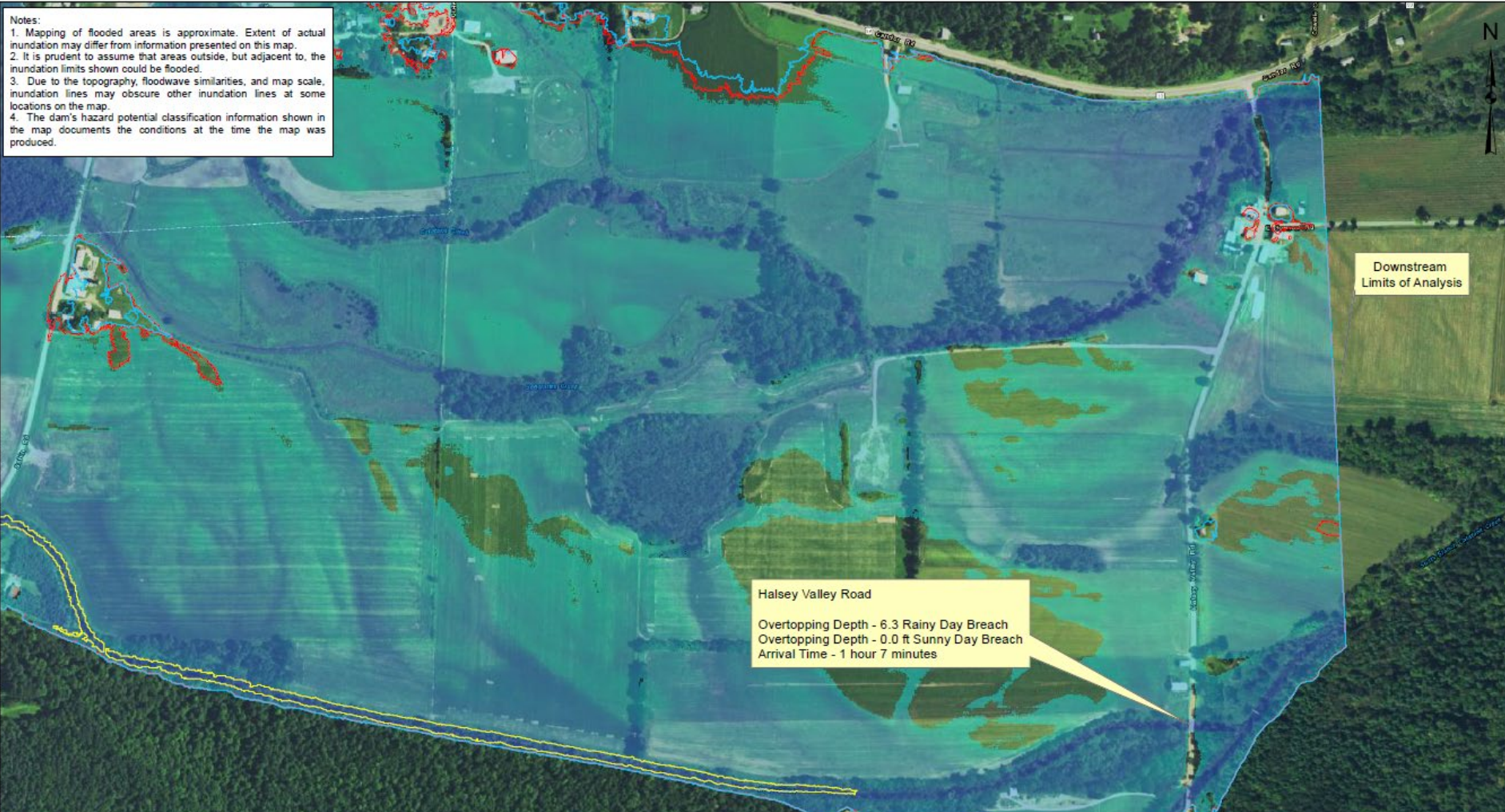
0 250 500 1,000  
 Feet  
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 <b>Schnabel</b> ENGINEERING	ED PYLKAS DAM ENGINEERING ASSESSMENT TIOGA COUNTY SOIL AND WATER CONSERVATION DISTRICT TIOGA COUNTY, NEW YORK PROJECT NO. 15925011.00	<b>DAM BREACH          INUNDATION MAPS</b>
	Figure 6.3	



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**Legend**

**FBH Dam Breach**

**Maximum Flood Depth**

High : 15.2 ft

Low : 0.0 ft

FBH No Dam Breach Inundation Boundary


Sunny Day Inundation Boundary



Source:  
 Projection: NAD 1983 StatePlane New York Central FIPS 3102 Feet  
 Aerial imagery obtained from ArcGIS Online Aerial Service Basemap using ArcMap 10.0

0 250 500 1,000 Feet

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 <b>Schnabel</b> ENGINEERING	ED PYLKAS DAM ENGINEERING ASSESSMENT TIOGA COUNTY SOIL AND WATER CONSERVATION DISTRICT TIOGA COUNTY, NEW YORK PROJECT NO. 15925011.00	<b>DAM BREACH          INUNDATION MAPS</b> Figure 6.4
	© Schnabel Engineering, 2016 All Rights Reserved	

# General Condition of the Dams

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- Inspected annually.
- Regularly mowed and maintained.
- Overall good condition.
- Downstream slopes are very steep (2H:1V slope).
- Principal spillway risers are non-standard.
- Some rehabilitation to outlet pipes completed in 1985.



# Pelto Dam Safety Deficiencies

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- The auxiliary spillway has inadequate hydraulic capacity to pass the 6-hour and 24-hour storms without overtopping the embankment. The dam would overtop by 2 feet in the 24-hour probable maximum flood.
- Auxiliary spillway crest is 2.5 ft lower than required by NRCS.
- Auxiliary spillway has inadequate stability against erosion during the probable maximum flood.
- The dam does not meet requirements for downstream embankment slope stability (based on data available at 2016 Assessment).
- Lack of an internal seepage filter drainage system.
- Lack of a functional low-level outlet.
- Non-standard riser.

# Ed Pylkas Dam Safety Deficiencies

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- The auxiliary spillway has inadequate hydraulic capacity to pass the 6-hour and 24-hour storms without overtopping the embankment. The dam would overtop by 2.9 feet in the 24-hour probable maximum flood.
- Inadequate integrity of the vegetated auxiliary spillway during 24-hour storm. Headcutting erosion would breach the structure.
- Lack of an internal seepage filter drainage system.
- Lack of a functional low-level outlet.
- Non-standard riser. Frequent maintenance is required to clear debris.



# Turn it back to Wade Biddix

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## Auxiliary Spillway Flow in PA in 2006



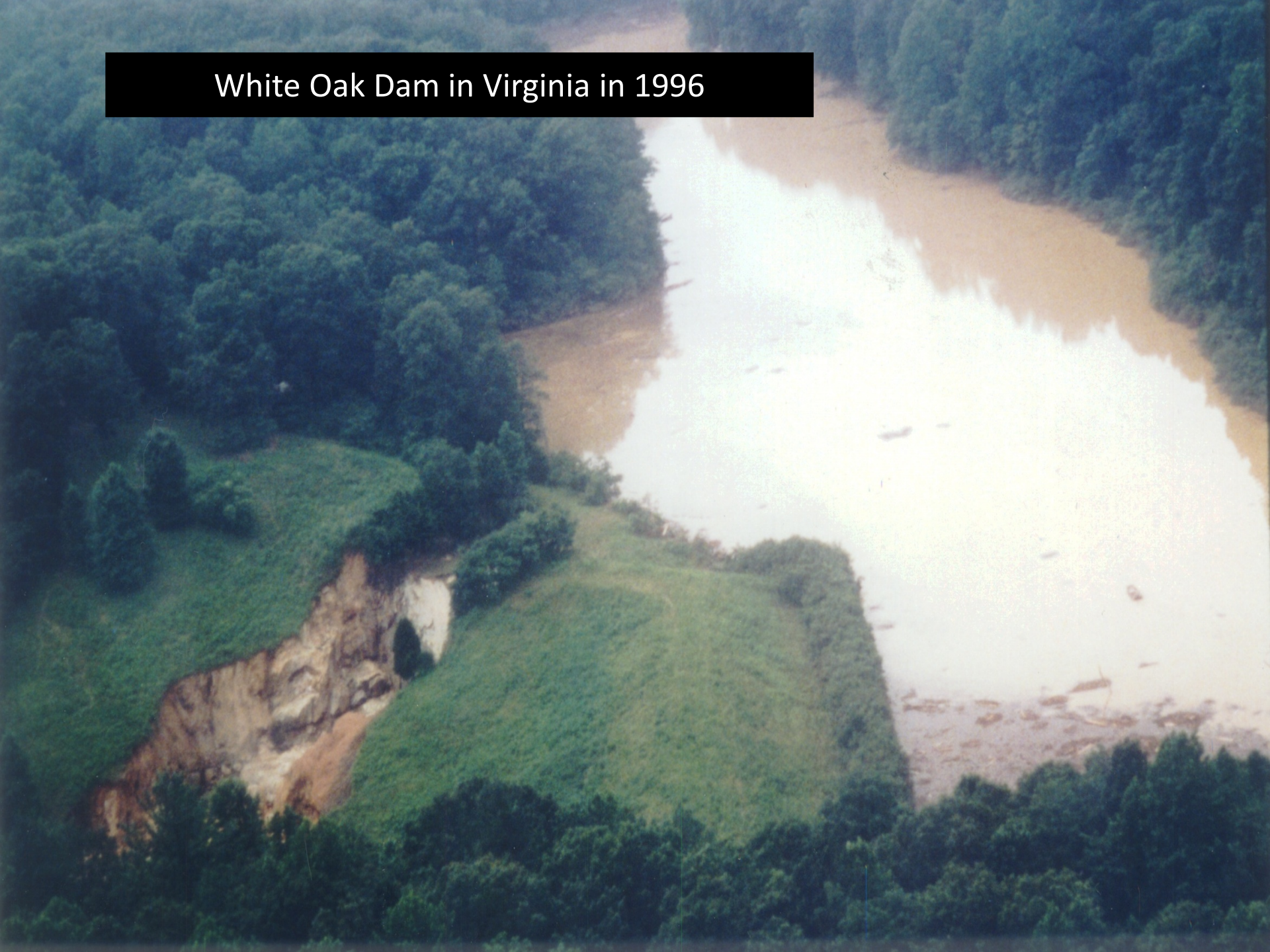


## Damage to ASW Exit Slope





White Oak Dam in Virginia in 1996













## Auxiliary Spillway Breach in MA (initiation)





# Final Breach





## Required Alternatives to be Considered

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- Future Without Federal Investment (No Action)
- Decommissioning (removal)
- Nonstructural Alternatives (elevation, relocation, zoning, etc.)
- Rehabilitate to current criteria

# Photos of Possible Structural and Nonstructural Alternatives

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## Installing Articulated Concrete Blocks to Armor Auxiliary Spillway









## Roller Compacted Concrete Protection (construction)



# Roller Compacted Concrete Protection (finished)



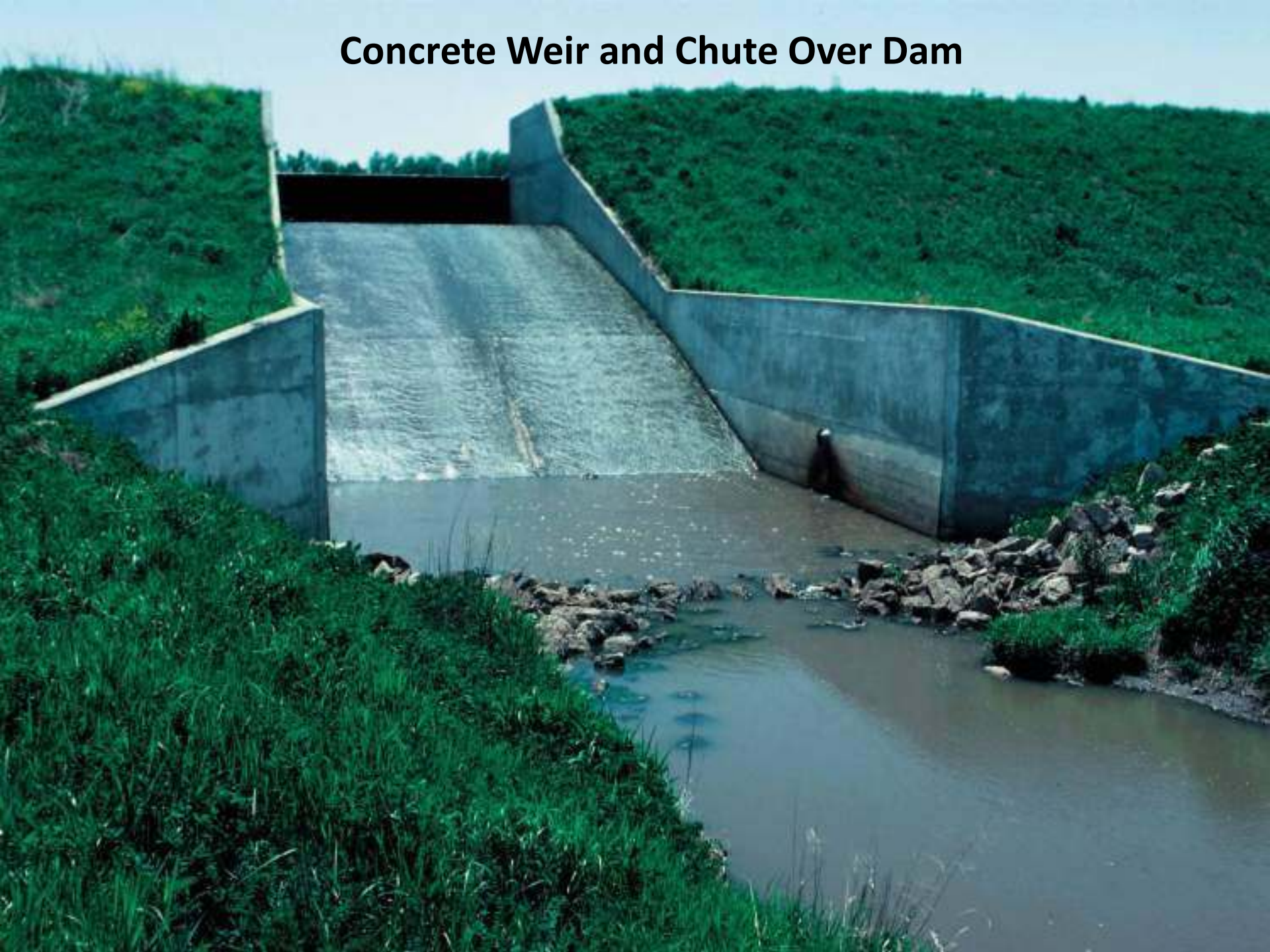


# Labyrinth Weir in Virginia





# Concrete Weir and Chute Over Dam





# Nonstructural Alternatives

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# House Acquisitions





# Acquisition and Site Restoration



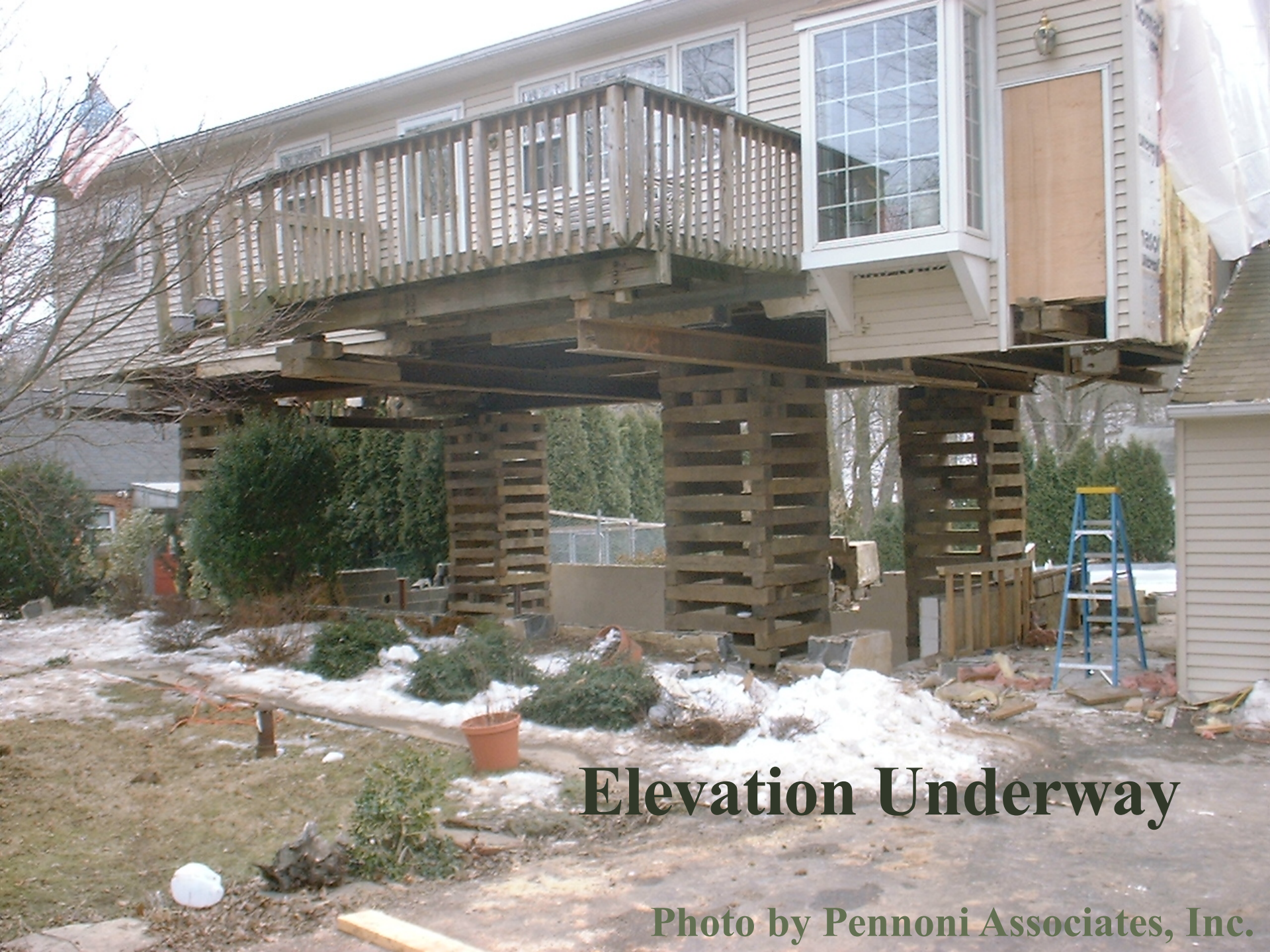


# House Elevations



Photo by Pennoni Associates, Inc.





**Elevation Underway**

**Photo by Pennoni Associates, Inc.**





**Elevation Completed**

**4/23/2003**





# Other Nonstructural Options

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- Flood Warning System
- Floodproofing, such as ring levees or dikes around individual houses



# Scoping

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- Council on Environmental Quality (CEQ) defines “Scope” as the range of actions, alternatives, and impacts considered (40 CFR 1501.7).
- Scoping is used to:
  - **Identify the significant issues to be analyzed in detail**
  - **Eliminate from detailed study the issues that are not significant**

# Scoping Table

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As we work through the potential resource issues for the project,

## **Keep in Mind These Key Items:**

- The existing condition already has the dams onsite. The impacts are changes with the dams in place; not for new dams.
- Project Purpose and Need
  - Maintain current flood protection
  - Reduce risk to loss of life and property damage
  - Minimize social, cultural and environmental effects
- Reasonable Rehabilitation Alternatives



# We Need Your Input

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If you have any specific information on the overall watershed or these dams, upstream or downstream, adjacent properties, or the embankments, reservoirs, etc., please **let us know by February 26, 2021.**

## Points of Contact

David Walowsky, Jr.  
NRCS State Design Engineer  
(315) 477-6531  
[David.Walowsky@usda.gov](mailto:David.Walowsky@usda.gov)

Wendy Walsh, Manager  
Tioga County SWCD  
(607) 687-3553  
[walshw@co.tioga.ny.us](mailto:walshw@co.tioga.ny.us)

# Tioga County Website

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**Tioga County Website is [www.tiogacountyny.com](http://www.tiogacountyny.com)**

**Information on the dams and planning process will be posted here (including this PowerPoint and a recording of the meeting).**



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